

405 - HARBORS, BEACHES AND PARKS CSA No. 26

Operational Summary

Description:

RDMD provides regional recreational facilities and manages historical and natural resources. The Department operates a countywide system of 12 urban regional parks, five wilderness parks, three nature preserves, nine beaches, two harbors, 300 miles of recreational trails, and seven historical sites. RDMD/HBP also manages 38,000 acres of native habitat land, the Old County Courthouse, the County's archeological and paleontological collections and the Orange County Zoo.

At a Glance:

Total FY 2005-2006 Projected Expend + Encumb:	68,499,044
Total Recommended FY 2006-2007	86,260,628
Percent of County General Fund:	N/A
Total Employees:	249.00

Strategic Goals:

- HBP- Provide Regional Recreational Facilities and Manage Historical and Natural Resources.

Key Outcome Indicators:

Performance Measure	2005 Business Plan Results	2006 Business Plan Target	How are we doing?
PARK RATING SYSTEM FOR VISITORS. What: Percentage of visitors rating the quality of parks as good or excellent as reported in a survey. Why: Indicates quality of opportunities for people to learn, relax, recreate, and interact.	Not applicable.	Survey to be completed as part of HBP Strategic Plan.	On target.
PARK RATING SYSTEM FOR TRAINED OBSERVERS. What: Average quality ratings by trained observers using a consistent observer rating form. Why: Indicates quality of opportunities for people to learn, relax, recreate, and interact.	Not applicable.	Survey to be completed as part of HBP Strategic Plan.	On target.
BEACH RATING SYSTEM FOR VISITORS. What: Percentage of residents rating the beach quality as good or excellent as reported in a survey. Why: Indicates quality of opportunities for people to learn, relax, recreate, and interact.	Not applicable.	Survey to be completed as part of HBP Strategic Plan.	On target.

Key Outcome Indicators: (Continued)

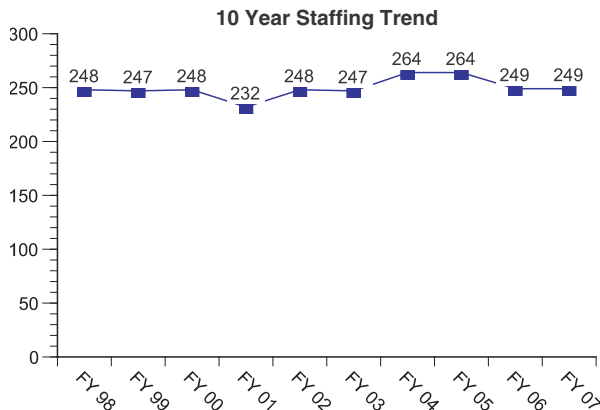
Performance Measure	2005 Business Plan Results	2006 Business Plan Target	How are we doing?
BEACH RATING SYSTEM FOR TRAINED OBSERVERS. What: Average quality ratings by trained observers reviewing beach condition using a standard rating form. Why: Indicates quality of opportunities for people to learn, relax, recreate, and interact.	Not applicable.	Survey to be completed as part of HBP Strategic Plan.	On target.
EXOTIC INVASIVE PLANT REMOVAL. What: Acres of exotic plants removed from HBP lands. Why: Indicates progress in preserving & protecting Orange County's natural areas and open space habitats.	47 Acres	24 Acres	On target.
ACREAGE MANAGEMENT SYSTEM. What: Cumulative number of acres managed as open space. Why: Indicates result of preserving and protecting Orange County's natural areas and open space habitats.	300 Acres added.	300 Acres added.	On target.
NATIVE VEGETATION RESTORATION SYSTEM. What: Added acres of native vegetation established on HBP lands. Why: Indicates result of restoring County's natural areas and open space habitats to native state.	12 Acres	1 Acre	On target.

FY 2005-06 Key Project Accomplishments:

- The HBP Capital Program is projected to have completed or encumbered over \$15.7 million in capital improvement projects, including completion of the Irvine Sewer Conversion, award of the O'Neill Sewer Conversion (Fund 406) and Nix Nature Center, 17 new playground/tot lots, and 10 new restrooms of which 6 will be completed this year throughout the County.
- Park Ranger Citation Authority obtained Board approval and implementation activities have commenced.
- HBP Strategic Plan development obtained Board approval of scope of work and plan to conduct the Strategic Plan effort, which will continue now through early 2007.
- On-Line Park Facility Reservations was implemented which established a cost-effective e-commerce solution for the public to reserve and pay for their use of campsites and other park facilities.
- Reassignment of HBP Non-Core Assets to Other Agencies obtained Board approval for the transfers of facilities ownership and responsibilities to other agencies, for an annual \$600,000 cost savings to the HBP Fund.

Harbors, Beaches & Parks - This budget funds the operation and maintenance of the County's Regional Harbors, Beaches & Parks system of recreational facilities.

Ten Year Staffing Trend:



Ten Year Staffing Trend Highlights:

- The Harbors, Beaches, & Parks Division currently includes 249 staff positions.
- Position changes for Fiscal Year 2005-2006 budget included 17 Survey positions transferred to other funds where majority of the work is being accomplished.
- Another 8 positions were transferred out of Fund 405 to the County Tidelands - Newport Bay Fund 106 to support and be funded by the Upper Newport Bay Nature Preserve.
- A total of 11 positions were transferred into the Harbor, Beaches & Parks Fund 405 from the Dana Point Harbor Fund 108.
- An augmentation is requested to add one extra help and three regular positions to staff the new Nix Nature Center that is under construction and is scheduled for opening late Summer 2006.

Budget Summary

Plan for Support of the County's Strategic Priorities:

Harbors, Beaches & Parks Fund (Agency 405) provides support of the RDMD/Watershed & Coastal Resources Function (Fund 100-Agency 034) Strategic Priorities Plan in Fiscal Year 2006-2007. The Harbors, Beaches & Parks Fund is budgeted to contribute approximately \$900,000 to various Watershed Strategic Priority projects. This contribution will aid in the implementation of Watershed Management Programs and Storm Water Quality Programs and programs. These funds will also be used to coordinate compliance with the Federal Total Maximum Daily Load (TMDL) for impaired waters.

Harbor Patrol expenses are also a County Strategic Priority which greatly impact HBP Fund 405. The CEO and Board are examining options of other funding of these expenses.

Changes Included in the Recommended Base Budget:

Capital Projects in Fund 405 Harbors, Beaches & Parks are transferred to new Fund 406 Harbors, Beaches & Parks Capital Projects in FY 06-07. This action was at the direction of Board of Supervisors.

Requested Budget Augmentations and Related Performance Results:

Unit Amount	Description	Performance Plan	BRASS Ser.
Increase Appropriations for Cost of Part-Time Extra Help Park Attendant-Laguna Coast Wilderness Park Amount: \$ 16,096	Cost of part-time extra help Park Attendant to provide assistance to the public	Provide adequate assistance to the public and accurately manage the collection of fees	3184
Add 1 Office Technician - Laguna Coast Wilderness Park Amount: \$ 41,833	Provide assistance to visitors of the Nix Nature Center; manage reception desk; coordinate volunteers	Provide visitors with info necessary for an enjoyable experience; provide adequate customer service	3186
Add 1 Park Maintenance Worker - Laguna Coast Wilderness Park Amount: \$ 54,496	Provide park maintenance for the new Nix Nature Center	Park/trail maintenance, plant restoration, erosion control, kiosk/sign maint for public use of park	3187
Add 1 Staff Specialist - Laguna Coast Wilderness Park Amount: \$ 61,948	Staff Specialist to manage preservation of interpretive center exhibits; education outreach programs	Maintain the Interpretive Center Exhibits/Education Program for enjoyment by members of the public	3188

Proposed Budget History:

Sources and Uses	FY 2004-2005	FY 2005-2006	FY 2005-2006	FY 2006-2007	Change from FY 2005-2006	
	Actual	Budget As of 3/31/06	Projected ⁽¹⁾ At 6/30/06	Recommended	Projected Amount	Percent
Total Positions	265	249	249	249	0	0.00
Total Revenues	66,779,598	90,349,277	90,276,399	86,260,628	(4,015,771)	-4.45
Total Requirements	55,324,729	90,349,277	78,422,012	86,260,628	7,838,616	10.00
Balance	11,454,869	0	11,854,386	0	(11,854,386)	-100.00

(1) Requirements include prior year encumbrance and expenditures. Therefore, the above totals may not match FY 2005-06 projected requirements included in "At a Glance" (Which exclude these).

Columns may not total correctly due to rounding.

Detailed budget by expense category and by activity is presented for agency: Harbors, Beaches and Parks CSA No. 26 in the Appendix on page A235

Highlights of Key Trends:

- **REVENUES.** HBP Fund 405 property tax revenues have grown an average of 9% per year over the past three years, adjusted for the FY 2004-05 and 2005-06 ERAF shifts of \$3.1 million. Interest earnings revenue has also grown from \$513,000 in FY 2003/04 to an estimated \$1.4 million for FY 2006/07 due to the increase in interest rates. However Harbor Patrol expenses and HBP's continuing contribution to the County Bankruptcy Recovery efforts have made significant depletion to the fund. In recognition of this, in FY 2005-06, the Board of Supervisors, for the first time, allocated \$8 million in General Fund dollars to the fund.
- **COSTS.** Salaries and Employee Benefits costs (adjusted for position transfers into and out of Fund 405) have remained stable with no new positions, with exception of increases to employee benefits. The HBP Fund has benefited by over \$1.5 million in annual cost savings by reassigning prior annual costs to others for UNBNP (\$900,000), Ladera Sportspark (\$400,000) and Centennial Park (\$200,000); this is partially offset by the assignment of annual operating costs of \$900,000 from

Dana Point Tidelands (Fund 108) to Fund 405, and the 5% increase of Harbor Patrol Employee Salaries and Benefits which is equal to \$254,000.

- **BOTTOM LINE SUMMARY NET SAVINGS.** The combination of increases to County Property Taxes and containment of cost increases and elimination of certain annual costs has improved the fiscal condition of the HBP Fund and the HBP regional recreation program. The last several years (since 2000) it is well documented that the HBP Fund was in the difficult position of annual operating costs generally equaling annual revenues, with no new funding available for capital projects except for grants from others. Beginning with FY 2004/05 actuals, and continuing through the FY 2006/07 budget request, annual revenues are now exceeding operating costs by \$2 million to \$3 million. The implications of this, including the continuing needs for major facility refurbishment as well as addressing diversion of HBP financial resources for non Harbors, Beaches and Parks purposes and the pressing need for capital improvements, will be examined during the HBP Strategic Plan process.

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Summary of Proposed Budget by Revenue and Expense Category:

Revenues/Appropriations	FY 2004-2005		FY 2005-2006		FY 2005-2006		FY 2006-2007		Change from FY 2005-2006	
	Actual		Budget		Projected ⁽¹⁾		Recommended		Projected	
			As of 3/31/06		At 6/30/06				Amount	Percent
Taxes	\$ 36,114,017		\$ 36,375,084		\$ 38,167,374		\$ 45,584,375		\$ 7,417,001	19.43%
Licenses, Permits & Franchises	246,062		235,526		263,108		252,037		(11,071)	-4.21
Fines, Forfeitures & Penalties	9,161		13,423		9,100		10,754		1,654	18.18
Revenue from Use of Money and Property	5,735,070		5,508,486		6,407,183		6,621,406		214,223	3.34
Intergovernmental Revenues	5,130,835		16,301,201		5,507,867		10,591,559		5,083,692	92.30
Charges For Services	6,799,137		5,883,537		5,541,074		5,359,068		(182,006)	-3.28
Miscellaneous Revenues	883,105		3,078,033		1,236,568		923,415		(313,153)	-25.32
Other Financing Sources	5,307,464		45,000		63,999		74,512		10,513	16.43
Total FBA	8,786,422		11,454,869		11,454,869		11,854,386		399,517	3.49
Reserves	6,204		11,454,118		11,454,118		4,989,116		(6,465,002)	-56.44
Reserve For Encumbrances	(2,237,880)		0		10,171,138		0		(10,171,138)	-100.00
Total Revenues	66,779,598		90,349,277		90,276,399		86,260,628		(4,015,771)	-4.45
Salaries & Benefits	19,303,639		18,851,256		18,400,147		18,763,389		363,242	1.97
Services & Supplies	29,072,910		38,988,465		33,626,453		37,524,584		3,898,131	11.59
Other Charges	666,924		520,028		1,299,385		123,702		(1,175,683)	-90.48
Fixed Assets	4,624,741		15,923,841		9,382,340		4,588,900		(4,793,440)	-51.09
Other Financing Uses	0		6,046,000		5,694,000		19,760,053		14,066,053	247.03
Intrafund Transfers	(2,791)		0		0		0		0	0.00
Reserves	1,659,306		10,019,687		10,019,687		5,500,000		(4,519,687)	-45.11
Total Requirements	55,324,729		90,349,277		78,422,012		86,260,628		7,838,616	10.00
Balance	\$ 11,454,869		\$ 0		\$ 11,854,386		\$ 0		\$ (11,854,386)	-100.00%

(1) Requirements include prior year encumbrance and expenditures. Therefore, the above totals may not match FY 2005-06 projected requirements included in "At a Glance" (Which exclude these).

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